

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 IO-13

ACDA-07 OMB-01 SAM-01 /081 W

----- 068661

R 171827Z SEP 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC 1932

INFO USMISSION USBERLIN

AMEMBASSY BERLIN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO BRUSSELS

CINC EUR VAIHINGEN

CINC USAREUR HEIDELBERG

CINC USAFE RAMSTEIN

C O N F I D E N T I A L SECTION 01 OF 02 BONN 15736

E.O. 11652: GDS

TAGS: PFOR, PGOV, MILI, GW, US, UR, FR, UK

SUBJECT: CONTROLS ON SOVIET DIPLOMATS AND MILITARY

ATTACHES IN FRG

REFS: (A) STATE 200380; (B) BONN 12709

SUMMARY: THE FRG NOTE VERBALE INFORMING THE SOVIETS OF REVISED REGULATIONS FOR TRAVEL IN THE FRG BY SOVIET EMB PERSONNEL WAS HANDED TO THE SOVIETS IN BONN ON SEPT 17. THE NEW PROCEDURES TAKE EFFECT OCT 1, WHEN THE LONG-DELAYED EXCHANGE OF MILITARY ATTACHES IS EXPECTED TO BE CONSUMMATED. ALLIED EMBASSIES, WHICH HAD NOT YET GIVEN THE FONOFF THEIR REACTIONS TO THE PROPOSED NOTE, WILL NOW CONSULT ON MEANS OF COMMUNICATING THREE POWER RESERVATIONS TO THE FRG FOR THE RECORD. END SUMMARY

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1. A TRIPARTITE MEETING TO DISCUSS FRG DRAFT NOTE VERBALE WAS DELAYED BY ABSENCE ON LEAVE OF FRENCH AND UK ACTION OFFICERS. THE MEETING ON AFTERNOON OF SEPT 16 DID NOT GET INTO THE SUBSTANCE OF INSTRUCTIONS RECEIVED BY EMBASSIES, HOWEVER, BECAUSE OF RECEIPT BY EMBASSIES THAT AFTERNOON OF LETTER FROM FRG FONOFF. THIS LETTER, DATED SEPT 15, INFORMED THE THREE EMBASSI EMBASSIES THAT THE SOVIET EMBASSY WOULD BE NOTIFIED ON SEPT 17 ABOUT THE NEW FRG REGULATIONS CONCERNING TRAVEL IN FRG OF MEMBERS OF DIPLOMATIC AND OTHER MISSIONS OF USSR, WHICH WOULD COME INTO FORCE OCTOBER 1, 1976.

2. EMBASSIES' REPS AT SEPT 16 MEETING AGREED THAT IN VIEW OF TWO SUMMER MONTHS THAT HAVE ELAPSED SINCE RECEIPT OF DRAFT FRG NOTE VERBALE WITHOUT FURTHER FONOFF WORD CONCERNING THIS MATTER, FRG 18-HOUR ACTUAL NOTICE OF SCHEDULED FRG DELIVERY OF NOTE VERBALE WAS INADEQUATE. FRENCH EMB PHONE CALL TO FONOFF SOVIET DESK OFFICER (KUEHN) SEEKING SHORT DELAY OF TRANSMISSION OF NOTE VERBALE TO PERMIT EMBASSIES TO INFORM FONOFF OF THEIR VIEWS ON THE BASIS OF INSTRUCTIONS, REVEALED THAT MEETING WITH SOVIET EMB REP TO HAND OVER NOTE VERBALE WAS SCHEDULED FOR 10:30 A.M. SEPT 17 AND COULD NOT BE POSTPONED.

3. FRENCH REP (LAUREAU) AND UK REP (CULLIMORE) WERE ANNOYED BY DISCOURTESY OF FRG MOVE. US EMB REP SHARED DISPLEASURE AT FRG TACTIC BUT MADE CLEAR ON BASIS OF INSTRUCTIONS REFTEL A THAT SO FAR AS USG WAS CONCERNED, RESERVATIONS ALONG LINES OF POINT A REFTEL A WERE ALL WE COULD AGREE TO, AND THESE COULD AS EFFECTIVELY BE MADE AFTER TRANSMISSION OF FRG NOTE VERBALE TO SOVIET EMB. WHILE FRENCH REP HAD INSTRUCTIONS TO REQUEST REFORMULATION OF PARA 1 OF FRG NOTE VERBALE AND TO REQUEST TIGHTENING OF PROCEDURES CONCERNING SOVIET CIVILIAN EMPLOYEES, UK REP WAS PREPARED ONLY TO SUGGEST TO FRG DELETION OF REFERENCE TO SOVIET GOVERNMENT TRAVEL ALLEVIATIONS AND TO RECIPROCITY.

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4. EMB REPS CONCLUDED THEIR MEETING AGREEING TO CONSULT WITHIN THEIR EMBASSIES AND POSSIBLY WITH CAPITALS ON BEST MANNER TO STATE RESERVATIONS FOR THE RECORD IN ORDER TO HOLD FRG TO A NEED TO ENSURE SECURITY OF SENSITIVE AREAS FROM PENETRATION BY SOVIET CIVILIAN DIPLOMATS AND OTHER NON-MILITARY STAFF.

5. IN SUBSEQUENT PHONE CALL TO EMB, MEYER-LANDRUT  
PROBED WHETHER US SUPPORTED FRENCH REQUEST THAT TRANSMISSION OF  
NOTE VERBALE BE POSTPONED SO THAT DRAFTING CHANGES  
COULD BE SOUGHT.  
WE REPLIED THAT EMB WAS ALSO UNHAPPY WITH  
INADEQUATE NOTICE FROM GERMAN SIDE. ON SUBSTANCE,  
WE SAID WE HAD INSTRUCTIONS TO REQUEST FRG TO  
ENSURE THAT SECURITY OF OUR SENSITIVE AREAS IS PRE-

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CINC EUR VAHINGEN  
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SERVED AND WOULD NEED TO STATE THESE. MEYER-LANDRUT  
ADMITTED THAT MATTER OF NOTIFICATION TO EMBASSIES  
COULD HAVE BEEN HANDLED BETTER.

6. FRG DEMANDS TO MOVE AHEAD RAPIDLY, WITHOUT

WAITING FOR COMMENTS FROM ALLIES, WAS PRESUMABLY A RESULT OF AGREEMENT, AT LAST, ON DATE FOR EXCHANGE OF MILITARY ATTACHES. DAO HAS LEARNED FROM FMOD SOURCES THAT FIRST FRG ATTACHE IS NOW SCHEDULED TO ARRIVE IN MOSCOW ON OR ABOUT OCT 1, WITH HIS COUNTERPART EXPECTED IN BONN ON OR ABOUT THE SAME DATE.

7. THE DECISION MAY ALSO BE RELATED TO GENSCHER'S RECENT MEETING WITH FALIN AND HIS SCHEDULED MEETING WITH GROMYKO IN NEW YORK AT THE END OF THE MONTH.  
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AS FRG ELECTIONS APPROACH, THE GOVERNMENT CONTINUES TO MAKE POSITIVE NOISES ABOUT PROSPECTS FOR IMPROVEMENT OF FRG-SOVIET BILATERAL RELATIONS.

8. THE LIKELIHOOD OF REACHING AN AGREED THREE POWER POSITION ON THE PROPOSED FRG TRAVEL PROCEDURES WAS SLIGHT. DELIVERY OF THE NOTE NOW MAKES THE ISSUE MOOT, AND WHAT SEEMS TO US MOST FRUITFUL NOW WOULD BE TO TRY FOR AGREEMENT FROM THE THREE EMBASSIES ON AN EXPRESSION OF RESERVATIONS, PREFERABLY IN WRITTEN FORM, CONTAINING THE POINTS MADE BY THE DEPT IN REF A. WE WILL TRY TO GET THE AGREEMENT OF THE UK AND FRENCH EMBASSIES TO SUCH A PROCEDURE UNLESS INSTRUCTED OTHERWISE.  
HILLENBRAND

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## Message Attributes

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